Daily Legislative Update
91st General Assembly
Monday, March 13, 2017 – Day 64

CAPITOL SCHEDULE
The House and Senate will both convene at 1:30 p.m. this afternoon.

To view schedules for all of today’s activities, committee agendas, bills and other information related to the Session visit www.arkleg.state.ar.us.

STATE CHAMBER/AIA PRIORITY BILLS – ACTION TODAY
HIGHWAY FUNDING
HB 1726 and HB 1727 by Rep. Dan Douglas, R-Bentonville. HB 1726 was given a Do Pass recommendation last Thursday and is on this afternoon’s House Calendar. HB 1727 remains on the House Transportation Committee Agenda.

Information on these bills can be viewed here.

Here’s an excellent update from Saturday’s Arkansas Democrat-Gazette:

Governor favors road-bond plan by Michael R. Wickline
Gov. Asa Hutchinson said Friday that he supports legislation that would refer to voters in 2018 a highway bond proposal financed with a sales tax on motor fuels. The ballot measure proposed for the 2018 general election would authorize the state Highway Commission to issue bonds for 20 years. Approval of the bonds would lead to applying the 6.5 percent state sales tax on the wholesale price of gasoline and diesel.

Hutchinson spoke a day after a House committee recommended the full House approve a legislative package that would raise more than $200 million a year for highway construction, repair, renovation and maintenance. The governor said one of the ingredients in fostering economic development is the state’s highway plans.

The package includes HB 1726, which would allow the Highway Commission to issue bonds, subject to voter approval, and HB1727, which would apply the sales tax to the wholesale price of gasoline and diesel, a price that excludes state and federal excise taxes. Rep. Dan Douglas, R-Bentonville, sponsors the bills. Hutchinson said Douglas heeded his request to change the legislation so the bond issue would be voted on in the 2018 general election.
"I think that is a significant step that gives the maximum amount of Arkansas voters the opportunity to express themselves yes or no," he told about 220 people attending a Political Animals Club luncheon at Pleasant Valley Country Club in west Little Rock.

"With that change, it is hard for me to see how we should not say that a new highway plan should be the option of the voters in 2018," Hutchinson said. "We are going to be referring tort reform as a constitutional amendment for the voters to decide. They are going to get to decide voter ID. I would like them to have the opportunity to also vote on a highway plan for Arkansas’ future."

Hutchinson later told reporters, "I can't think of any good arguments against referring to the people an opportunity to vote on a highway plan in a general election. "It is not going to be easy for the Legislature to do that, but it is their initiative," he said. Douglas later said he plans to ask the 100-member House to approve his legislative package "whenever it is on the calendar." He said he believes the House will approve the bills.

Rep. Charlie Collins, R-Fayetteville, said he is leaning toward voting for Douglas' highway package. Collins said he's been reluctant to support measures to raise more money for highways because highway dollars in the past haven't been distributed where the traffic is heavy. However, he said the five-member Highway Commission now has two members who understand Northwest Arkansas, so he's much more amenable to this legislative package. The Highway Commission oversees the operation of the Highway and Transportation Department.

House Democratic leader Michael John Gray of Augusta said he's undecided on the highway package. "I think with the governor's support it probably gets out of the House," he said.

Matching highway funds
During his remarks to the Political Animals Club, Hutchinson also addressed an ongoing effort to produce more highway funds by matching federal dollars. He said the state would be able to come up with $40 million to $50 million required to obtain $200 million in federal highway dollars available this fall under a new federal law.

In a special session last year, the Legislature enacted the governor's plan to rely on using 25 percent of the state's general revenue surplus, increased interest earnings from the treasury and several million dollars a year of reallocated state funds to provide the matching money needed to get the $200 million. State officials haven't forecast a general surplus for fiscal 2017, which ends June 30.

But Hutchinson said his staff talked to Highway Department Director Scott Bennett and asked highway officials to review their budget, savings and efficiencies to see what the department could contribute toward ensuring the state has enough funds to match the federal dollars.

"Scott Bennett came back and said that because of their partnership with local governments, they could contribute about $19 [million], $20 million toward that match, which means the state will be able to meet that match whenever it comes up this August and September. We don't want to leave that federal money on the table," the governor said. In a separate interview, Bennett said the department was able to "cobble" together
a little more than $20 million from three sources.

First, he said, revenue from state taxes on gasoline and diesel fuel and from vehicle registration fees are coming in higher than anticipated, leaving about $3.1 million available.

Another $3.5 million set aside as an emergency inclement weather fund and used to replenish materials such as sand and salt has sat unused because of an unusually mild winter, Bennett said. Finally, local governments provided their own money totaling $14 million, he said. Federal money can be used to pay up to 80 percent of the cost of qualifying projects, with the state required to come up with the balance.

Please ask your Representative to vote FOR HB 1726 and 1727

ECONOMIC DEVELOPMENT – AMENDMENT 97 IMPLEMENTATION BILLS

This bill seeks to:
- Implement legislation to reflect the voters’ support of Issue 3 in the past general election – 65 percent voted for passage.
- Remove the 5 percent cap on Amendment 82 bonds – what the voters approved.
- Provide a framework for municipalities/counties to appropriate money for economic development projects and economic development services while also maintaining safeguards for judicious use of municipal/county resources.
  - Cost Benefit Analysis required for expenditures above $100,000
  - Recapture provisions and reporting are included.
  - 5 percent cap on expenditures of the municipality’s/county’s general revenue and reserves of the previous fiscal year but does allow for exceeding the 5 percent upon issuance of a financial forecast of the governing body by an independent CPA. Revenue that is specifically dedicated by law or public vote for economic development purposes is excluded from these limitations/restrictions.
- Does not prohibit or restrict funding economic development projects through revenue bonds.
- Bill was reviewed and drafted in cooperation with the Arkansas Economic Development Commission, the Arkansas Municipal League, the Arkansas State Chamber/AIA, and the Arkansas Economic Developers and Chamber Executives.

HB 1732 by Rep. Matthew Shepherd, R-El Dorado, and Sen. Lance Eads, R-Springdale, is also on this afternoon’s Senate Calendar.

This bill seeks to amend the Local Government Bond Act of 1985, approved by Amendment 62, to reflect language in Amendment 97 that authorizes local governments to fund economic development projects, land and infrastructure for industries.

Please ask your Senator to support SB 581 and HB 1732
DOUBLE DAMAGES
HB 1737 by Rep. Charlie Collins, R-Fayetteville, is on this afternoon’s House Calendar.

It seeks to prohibit damages awarded in discrimination and retaliation cases under the
Arkansas Civil Rights Act of 1993, from duplicating or increasing any award for damages
over those allowed for by any other state or federal law as the federal law existed on
January 1, 2017. It would also establish that individual employees, agents of employers
or employees of an employer’s agent are not liable for violation found to have been
committed by employers. Please ask your Representative to Vote FOR HB 1737.

PROTECTION FROM MASS PICKETING
SB 550 by Sen. Trent Garner, R-El Dorado, is on this afternoon’s Senate Calendar.

It seeks to create a Class A misdemeanor for unlawful mass picketing, defined as
engaging in demonstrations that hinder or prevent the pursuit of lawful work or
employment, obstruct entrances to a place of employment or interfere with the use of
roads. This is a bill we had developed, filed and support. Please ask your Senator to SUPPORT this bill!

DECEPTIVE TRADE
Springs, is on this afternoon’s House Calendar.

This bill would require a claimant in civil cases, related to deceptive trade practices, to
demonstrate actual financial loss in order to prevail. It also defines actual financial loss
to mean: an ascertainable amount of money that is equal to the difference between the
amount paid by a person for goods or services and the actual market value of the good
or services provided. Please ask your Representative to support HB 1742

STATE CHAMBER/AIA PRIORITY BILLS – THIS MORNING
PROPERTY PROTECTION ACT
Gary Stubblefield, R-Branch, received a Do Pass as amended recommendation this
morning by the Senate Judiciary Committee. The amendment added language that
exempts healthcare and medical service providers from the bill. It also modifies the third-
party liability section to apply only to third parties that direct or assist in a violation of the
act.

This bill seeks to strengthen employers’ defenses against common forms of corporate
espionage by prohibiting any person from placing a camera or electronic surveillance
device on the employer’s premises without permission. The bill also prohibits employees
from capturing or removing the employer’s data, papers or records, or from recording
sounds or images. This bill is being strongly opposed by animal rights groups.

This bill is supported by the State Chamber/AIA, Arkansas Farm Bureau, Agricultural
Council of Arkansas, Farm Credit Services of Arkansas and the U.S. Chamber of
Commerce. Ask your Senator to SUPPORT HB 1665.
EMPLOYER CLARITY REGARDING MARIJUANA


This is an important bill that we had developed and support to protect and maintain the safety of the workplace. This bill seeks to create new definitions or modify existing definitions for employers in matters related to the use of marijuana. These definitions include:

- Employer
- Under the Influence
- Current use of marijuana
- Good faith belief
- Safety-sensitive position
- Clarify that a “written certification” for marijuana is not a medical prescription

This bill requires a two-thirds (67) majority vote.

Please ask your Senator to vote FOR HB 1460.

WORKERS COMPENSATION


This very important bill is designed to replace a cap on employers’ indemnity exposure that will go away when the Workers’ Compensation Death and Permanent Total Disability Trust Fund (Trust Fund) stops taking new claims of this type after June 30, 2019.

With the Trust Fund in place, employers pay the first part of these claims (currently $215,000) and the Trust Fund pays the rest. Without the Trust Fund, employers’ liability for indemnity payments becomes unlimited.

The Trust Fund was established in 1973 and replaced a 450-week cap on the death and permanent total disability claims. Medical benefits were not capped by the Trust Fund and are NOT capped by this bill.

So, this bill seeks to establish a cap on employers’ indemnity costs by returning to the 450-week cap on death and permanent total disability injuries that occurred on or after July 1, 2017. Total claim costs can be $500,000 to $1 million.

An injured worker entitled to these benefits should qualify for Social Security Disability (SSD) if they met the work credit threshold. An injured worker’s SSD benefits may be offset by the amount of workers’ compensation benefits they receive if SSD and workers’ compensation benefits exceed 80 percent of the pre-disability monthly income. The SSD is reduced until the total combined benefits reaches the 80 percent level. Once the 450 weeks of workers’ compensation benefits is paid, the SSD is then increased up to the 80 percent pre-disability monthly income.
For insured employers, loss of the Fund will cause a modest premium increase, but adoption of the 450-week cap will offset the premium increase. But, for self-insured employers, loss of the Fund means their indemnity costs would increase from $215,000 to unlimited on each claim of this type.

Please ask your Senator to VOTE FOR HB 1586

PROPERTY TAXPAYER PROTECTIONS

HB 1772 by Rep. Joe Jett, R-Success and Sen. Jake Files, R-Fort Smith, was approved last week in the House and is expected to be assigned to the Senate Revenue and Taxation Committee.

This bill was developed by the State Chamber/AIA Tax Committee. It seeks to amend various aspects of property tax administration and the adjustment and appeal of assessments through county equalization boards.
- Allows for the deadline for filing a petition for review of a property tax assessment to be extended by 15 days by order of the appropriate commission for good cause shown.
- Requires a county assessor to present to the county equalization board any evidence that the county assessor’s office or a contracted appraisal company considered when determining the valuation of the property that is the subject of the hearing.
- Requires the Director of the Assessment Coordination Department to: approve curricula and provide materials for use in training and educating members of county equalization boards, supervise a comprehensive course for training and educating members of county equalization boards, and issue certificates indicating course completion among other duties.

Please ask your Senator to vote FOR HB 1772

SCHOOL BOARD ELECTION DATES

HB 1621 by Rep. Mark Lowery, R-Maumelle, and Sen. Jane English, R-North Little Rock, will be considered this week in the House Education Committee.

This is an issue we’ve worked on for many years. This bill that seeks to set annual school elections in each school district of the state on:
(A) the date of the preferential primary election in even-numbered years and the date that would be designated as the preferential primary election in odd-numbered years if a general election was held in the odd-numbered year; or
(B) the first Tuesday following the first Monday in November of each year.

This bill was developed to:
- Substantially increase voter turnout by holding elections when most voters vote
- Save taxpayer dollars in even-numbered years by combining school elections with general or preferential primary elections
- Allow local districts to continue to choose dates for millage elections
- Allow local districts to choose between preferential primary and general elections for school board elections
- Allow local districts to continue holding isolated, stand-alone elections in odd-numbered years
- Alternate candidates running in preferential primary/general elections and isolated, stand-alone elections
Please ask your Representative to support HB 1621

SB 504 by Sen. Jane English, R-North Little Rock, would set the school board elections at the General Election date in November.

DONNING & DOFFING

This bill seeks to establish that an employer is not subject to liability on account of the failure of the employer to pay an employee minimum wage or to pay an employee overtime compensation for or on account of certain activities that are not principle to the employee's job. This is an important bill that we had developed and support.

This bill does not cut into employee protections but instead puts employers and employees back where they were before a court case was decided. A dissent in the court case cautioned against opening the floodgates of litigation at the expense of businesses in Arkansas, and warned that the opinion “undermines the collective-bargaining process and destroys any confidence employers and employees have in the enforceability of their agreements” and that the FLSA does not consider such activities “work” under state or federal law.

UNEMPLOYMENT INSURANCE

This bill seeks to lower employers’ unemployment insurance taxes by reducing the wage base from $12,000 to $10,000. This change will save the business community approximately $50 million annually. The bill also seeks to reduce the weeks of UI benefits from five months to four months.

Please ask your Senator to VOTE FOR HB 1405!

NET OPERATING LOSS CARRY FORWARD
HB 1788 by Rep. Jim Dotson, R-Bentonville, was not considered yesterday morning in the House Revenue and Taxation Committee but remains in on the Committee’s agenda.

It seeks to gradually extend the duration over which net operating losses can be carried forward to the following tax year for income tax purposes, beginning with 6 years on January 1, 2017, and building to 10 years on January 1, 2021. This is an issue we’ve been working on for about 8 years. We support this bill.

INCOME TAX THROWBACK RULE
HB 1790 by Rep. Jim Dotson, R-Bentonville, was not considered Friday morning in the House Revenue and Taxation Committee but remains in on the Committee’s agenda.
It seeks to repeal the provision that business income is taxable in another state based on having out-of-state activities that exceed those protected by 15 U.S.C. 381-385. It seeks to repeal the throwback rule for sales to states where the taxpayer is not taxable. This is an issue our Tax Committee would like to see addressed by the legislature. We **support** this bill.

**FRANCHISE RELATIONS**

**SB 695** by **Sen. Linda Collins-Smith, R-Pocahontas**, awaits consideration in the Senate Public Health, Welfare and Labor Committee. It’s a bill to clarify the relationship between a Franchisor and Franchisee in regard to employees. We **support** this bill.

**BILL NEEDING YOUR INPUT**

**INCOME TAX APPORTIONMENT AMENDMENTS**

**HB 2100** by **Rep. Joe Jett, R-Success**, makes numerous changes to the laws governing apportionment of income for multistate businesses. These amendments are based on the Multistate Tax Commission (MTC) model language. The bill would:

- Broaden the kinds of income subject to apportionment.
- Require market-based sourcing for services, intangibles, etc., instead of the current origin-based place of performance approach.
- Establish a throw-out rule for such sales, excluding from the sales factor calculation any sales to destination states where the business is not taxable.
- Expand the impact of the existing throwback rule on sales of tangible personal property (using new language that goes beyond the MTC model).
- Provide a more detailed framework for alternative apportionment determinations.

**HB2100 is moving quickly, has been recommended by the House Revenue & Taxation Committee, and is expected to go to the House floor this week. The State Chamber/AIA has not yet taken a formal position on this complex bill. Please contact us asap with any comments about this bill.**

**BILLS WE SUPPORT**

**WORKERS COMPENSATION**

**SB 682 and SB 760** by **Sen. David Sanders, R-Little Rock**, are shell bills we had filed to provide some options if needed.


These workers’ compensation bills were filed by the Arkansas Self Insured Association and address issues that we **support**. In fact, **HB 1952** and **HB 1953** address issues we have been working on for more than 10 years.

**HB 1951** seeks to clarify effectiveness of settlements made in Workers’ Compensation that involve federal benefits. This should not be controversial.

**HB 1952** provides that an employer is required to provide medical treatment to an employee only if a compensable injury is the major cause of the need for medical treatment.
HB 1953 seeks to: a) reverse case law that required former employees who are properly terminated for misconduct are not entitled to temporary total or temporary partial disability benefits, b) require that for muscle spasms to constitute an objective finding of injury, a specific diagnosis of palpable muscle spasms is necessary and the presence of muscle spasms may not be inferred from diagnosis or treatment that involves a prescription for a type of muscle relaxant in the absence of objective findings, and c) address the issue of subrogation in workers' compensation cases.


This bill address the rabies issue that is in our workers’ comp bill, HB 1586. We advised Rep. Hillman to file this bill because it was clear our bill was not going to pass before the bill filing deadline.

SB 652 by Sen. David Sanders, R-Little Rock, is a shell bill filed by trucking interests to address medical providers. This is a bill we will support.

ABOVE GROUND STORAGE TANKS

This is a bill submitted by the Arkansas Environmental Federation, our partner in all things environmental. This bill would authorize reimbursement for corrective actions paid by the owner of an unregistered above ground petroleum storage tank if the owner voluntarily registers the tank. We support this bill.

ARKANSAS WORKFORCE CHALLENGE SCHOLARSHIP PROGRAM
SB 528 by Sen. Jimmy Hickey, Jr., R-Texarkana, is scheduled for consideration in the House Education Committee on March 14.

This bill would create the Arkansas Workforce Challenge Scholarship Program to award scholarships from excess lottery funds for students seeking associate degrees or certificates in industry, healthcare, or information technology. It also seeks to reduce total annual Lottery Scholarship awards to nontraditional students from $16 million to $12 million and would redirect certain excess funding that is returned to the lottery, and remaining net proceeds of the lottery, to the Workforce Challenge Scholarship Program fund account.

SOCIAL MEDIA

This bill was developed by the Arkansas Society of Human Resource Professionals and seeks to make restrictions on employers regarding their employees’ social media account apply only to requirements to add the employer to a social media contact list and not to requests, suggestions or otherwise.

COLLECTING SALES TAXES FROM REMOTE SELLERS
HB 1388 by Rep. Dan Douglas, R-Bentonville, and Sen. Jake Files, R-Fort Smith, awaits consideration in the Senate. It would require out-of-state sellers to provide notice to Arkansas purchasers that taxes are owed, provide information regarding purchases, and apply fines for failure to implement the requirements of this bill.

SB 140 by Sen. Jake Files, R-Fort Smith, and Rep. Dan Douglas, R-Bentonville, awaits reconsideration in the House Revenue and Taxation Committee. It would require certain high-volume merchants that sell products in Arkansas, but do not have a physical presence in Arkansas, to remit sales taxes to Arkansas. It remains on the House Revenue and Taxation Committee agenda.

We support these bills that would equalize the sales tax playing field between in-state brick and mortar sellers and out-of-state sellers.

**BILLS WE OPPOSE**

**LICENSING**

HB 2176 by Rep. Austin McCollum, R-Bentonville, which is identical to HB 1551, remains on the agenda in the House Public Health, Welfare and Labor Committee.

We are collecting names of entities that are opposed to HB 2176 and HB 1551. If you would like to join this list, please email Kenny Hall at khall@arkansasstatechamber.com

To see the list of organizations that oppose these bills, click here.

Here are three legal opinions we’ve received explaining the reason’s we oppose these bills:

You can read the McMillan, McCorkle & Curry letter here.

You can read the Wright Lindsey Jennings letter here.

You can read the Cross Gunter Witherspoon and Galchus letter here.

We join many business types and groups that oppose this bill.

**Please ask your Representative to OPPOSE HB 2176.**

**GENDER EQUITY**

HB 1021, by Rep. Fred Love, D-Little Rock, is set as a Special Order of Business in the House Public Health, Welfare and Labor Committee on March 14. An amendment was added yesterday but it did not remove our concerns.

This bill would authorize an employee to file a gender discrimination complaint with the Labor Department, without retaliation by the employer. It would require the Labor Department to investigate and supervise the payment of unpaid salaries or prosecute a civil action.
We visited with Rep. Love about this bill right after it was filed early in the Session. We also had the bill reviewed by an employment attorney. We could not find a way to amend the bill in a way in which employers would be comfortable. Consequently, we **oppose** this bill.

**EMPLOYER PAYMENTS**


This bill would require an employer to pay, without conditions, all wages or parts of wages that the employer concedes to be due the employee in a dispute over the amount of wages due to the employee. It also seeks to require an employee to return any property belonging to an employer after a discharge in order to receive wages due.


This bill would require an employer of four or more employees to provide to each current employee at least one time each month a pay stub that lists, for hourly employees, the total hours worked and the gross and net wages or for non-hourly employees, the gross and net wages. It would also require the pay stub to include the rate of pay for the pay period, overtime hours and compensation work during the pay period, the pay period for which the payment is being made, itemization of deductions describing at a minimum the name, title, or other identifying words or numbers for each deduction, and the employer's name, address, and telephone number. Finally, it would permit a pay stub under this section to be provided in either a paper or electronic format.

We **oppose** these bills based upon employment attorneys’ analysis.

**CREDIT CHECKS**

**HB 2000** by Rep. Greg Leding, D-Fayetteville, seeks to prohibit employers from requiring an employee or job applicant to consent to a credit report check. It also seeks to require employers that obtain a background check on an employee or a job applicant to provide a copy to the employee or applicant upon request.

Many businesses, especially financial institutions, must rely on credit checks for hiring employees who they trust to help customers with their finances. Also, a number of state and federal statutes require credit checks of employees hired by a state agency or for a state agency to license an applicant.

We **oppose** this bill.

**SNAP BENEFIT LIMITATIONS**

**HB 1035** by Rep. Mary Bentley, R-Perryville, was amended last week and presented to the Senate Health, Welfare and Labor Committee, but did NOT receive a recommendation. This is the bill that sought to limit the type of foods and drinks that could be purchased with Supplemental Nutrition Assistance Program (SNAP) benefits.

Three bills were filed later that address SNAP benefits, either by seeking to limit purchase options or require indemnifications to make the purchases. These bills are: **HB**
We continue to join the opposition to these bills.

**BILLS OF INTEREST**

**WORKERS' COMPENSATION**

There are five Workers' Compensation shell bills:
- **SB 675** and **SB 717**, by Sen. Missy Irvin, R-Mountain View
- **SB 747** by Sen. Bart Hester, R-Cave Springs
- **SB 653** by Sen. David Sanders, R-Little Rock

We are keeping an eye out for amendments.

**GUNS IN EMPLOYER PARKING LOTS**

**SB 37** by Sen. Alan Clark, R-Lonsdale, was amended yesterday and will be considered again in the Senate Judiciary Committee. This bill addresses the rights of employees to keep a firearm in their vehicle on business property. We have been working with Sen. Clark and Sen. Hickey, who has a similar bill, **SB 33**.

**STATE BOARDS, COMMISSIONS AND COMMITTEES**

**SB 341**, by Sen. Lance Eads, R-Springdale, nine additional senators and 14 representatives, is on this afternoon’s House Calendar.

This bill seeks to make various revisions to the composition and membership of numerous stage boards, committees, commissions, and other administrative bodies, including:
- Repealing the Commission for Coordination of Educational Efforts
- Repealing the Distance Learning Coordinating Council
- Amending the membership of the Apprenticeship Coordinating Steering Committee
- Amending the membership of the Coalition for Juvenile Justice Board
- Repealing the Museum of Natural Resources Advisory Committee
- Repealing the Commission on Information Age Communities Act
- Repealing the Scenic Resources Preservation Coordinating Committee
- Making members of the Board of Examiners in Counseling subject to Senate confirmation
- Repealing the Board of Health Education
- Various other changes

**STATE CHAMBER/AIA BILL TRACKING**

**TRACKED BILLS**

There were 2,065 bills filed this session, 785 in the Senate and 1,280 in the House.

We’ve now received all the new bill summaries and will work through them as soon as possible and will likely add more bills to our tracking. Our tracking list currently has 644 bills.

You can view the most recent additions [here](#).
Our entire list of tracked bills are posted on our website, by category, which you can access by clicking [here](#).

**LEGISLATIVE SESSION INFORMATION AND MESSAGE CENTER**

To view schedules, calendars, bill information and legislator information, visit [www.arkleg.state.ar.us](http://www.arkleg.state.ar.us).

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